(Original Signature of Member)
118TH CONGRESS H. R.
To prohibit certain uses of xylazine, and for other purposes.
IN THE HOUSE OF REPRESENTATIVES
Mr. Panetta introduced the following bill; which was referred to the Committee on
A BILL
To prohibit certain uses of xylazine, and for other purposes.
1 Be it enacted by the Senate and House of Representa
2 tives of the United States of America in Congress assembled
3 SECTION 1. SHORT TITLE.
4 This Act may be cited as the "Combating Illici
5 Xylazine Act".
6 SEC. 2. FINDINGS.
7 Congress finds the following:
8 (1) Illicit xylazine presents an urgent threat to

9

public health and safety.

1	(2) The proliferation of xylazine as an additive
2	to illicit drugs such as fentanyl and other narcotics
3	threatens to exacerbate the opioid public health
4	emergency.
5	(3) There is currently no drug approved by the
6	Food and Drug Administration to reverse the effects
7	of xylazine in humans.
8	(4) The physical effects of use of xylazine in
9	humans can include depressed breathing and heart
10	rate, unconsciousness, and necrosis, sometimes lead-
11	ing to amputation or other permanent physical
12	health consequences.
13	(5) The spread of illicit xylazine use has fol-
14	lowed geographic patterns seen in the spread of rec-
15	reational fentanyl use, with proliferation beginning
16	in the Northeastern United States and later spread-
17	ing south and west.
18	(6) Prompt action to control illicit xylazine will
19	help limit further proliferation of illicit xylazine, sav-
20	ing countless lives.
21	SEC. 3. DEFINITIONS.
22	(a) In General.—In this Act, the term "xylazine"
23	has the meaning given the term in paragraph (60) of sec-
24	tion 102 of the Controlled Substances Act, as added by
25	subsection (b) of this section.

1	(b) Controlled Substances Act.—Section 102 of
2	the Controlled Substances Act (21 U.S.C. 802) is amend-
3	ed—
4	(1) by redesignating the second paragraph (57)
5	(relating to serious drug felony) and paragraph (58)
6	as paragraphs (58) and (59), respectively; and
7	(2) by adding at the end the following:
8	"(60) The term 'xylazine' means any of the following
9	substances, including their salts, isomers, and salts of iso-
10	mers whenever the existence of such salts, isomers, and
11	salts of isomers is possible within the specific chemical
12	designation:
13	"(A) Xylazine.
14	"(B) Xylazine-M (2,6Mich dimethylaniline).
15	"(C) Xylazine-M (N-thiourea-2,6-
16	dimethylaniline).
17	"(D) Xylazine-M (sulfone-HO-) isomer 2.
18	"(E) Xylazine-M (HO-2,6-dimethylaniline iso-
19	mer 1).
20	"(F) Xylazine-M (HO-2,6-dimethylaniline iso-
21	mer 2).
22	"(G) Xylazine M (oxo-).
23	"(H) Xylazine-M (HO-) isomer 1.
24	"(I) Xylazine-M (HO-) isomer 1 glucuronide.
25	"(J) Xylazine-M (HO-) isomer 2.

1	"(K) Xylazine-M (HO-) isomer 2 glucuronide.
2	"(L) Xylazine-M (HO-oxo-) isomer 1.
3	"(M) Xylazine-M (HO-oxo-) isomer 1 glu-
4	curonide.
5	"(N) Xylazine-M (HO-oxo-) isomer 2.
6	"(O) Xylazine-M (HO-oxo-) isomer 2 glu-
7	curonide.
8	"(P) Xylazine-M (sulfone).
9	"(Q) Xylazine-M (sulfone-HO-) isomer 1.
10	"(R) Any compound, mixture, or preparation
11	which contains any quantity of any of the substances
12	referred to in subparagraphs (A) through (Q).".
13	SEC. 4. UNLAWFUL DISTRIBUTION AND PENALTIES RELAT-
13 14	SEC. 4. UNLAWFUL DISTRIBUTION AND PENALTIES RELAT- ING TO XYLAZINE.
14	ING TO XYLAZINE.
14 15	ING TO XYLAZINE.  (a) PROHIBITED ACTS A—PENALTIES.—
<ul><li>14</li><li>15</li><li>16</li></ul>	ING TO XYLAZINE.  (a) Prohibited Acts A—Penalties.—  (1) Controlled substances act.—Section
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	ing to xylazine.  (a) Prohibited Acts A—Penalties.—  (1) Controlled Substances Act.—Section  401 of the Controlled Substances Act (21 U.S.C.
14 15 16 17 18	ING TO XYLAZINE.  (a) PROHIBITED ACTS A—PENALTIES.—  (1) CONTROLLED SUBSTANCES ACT.—Section 401 of the Controlled Substances Act (21 U.S.C. 841) is amended—
14 15 16 17 18 19	ING TO XYLAZINE.  (a) PROHIBITED ACTS A—PENALTIES.—  (1) CONTROLLED SUBSTANCES ACT.—Section  401 of the Controlled Substances Act (21 U.S.C.  841) is amended—  (A) in subsection (a)(1), by inserting "or
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li><li>20</li></ul>	ING TO XYLAZINE.  (a) PROHIBITED ACTS A—PENALTIES.—  (1) CONTROLLED SUBSTANCES ACT.—Section  401 of the Controlled Substances Act (21 U.S.C.  841) is amended—  (A) in subsection (a)(1), by inserting "or xylazine for illicit uses under section 424" after
14 15 16 17 18 19 20 21	ING TO XYLAZINE.  (a) PROHIBITED ACTS A—PENALTIES.—  (1) CONTROLLED SUBSTANCES ACT.—Section 401 of the Controlled Substances Act (21 U.S.C. 841) is amended—  (A) in subsection (a)(1), by inserting "or xylazine for illicit uses under section 424" after "controlled substance"; and

1	(2) Controlled substances import and
2	EXPORT ACT.—Section 1010 of the Controlled Sub-
3	stances Import and Export Act (21 U.S.C. 960) is
4	amended—
5	(A) in subsection (a)—
6	(i) in paragraph (1), by inserting "or
7	xylazine for illicit uses under section 424"
8	after "controlled substance";
9	(ii) in paragraph (2), by inserting "or
10	xylazine for illicit uses under section 424"
11	after "controlled substance"; and
12	(iii) in paragraph (3), by inserting "or
13	xylazine for illicit uses under section 424"
14	after "controlled substance"; and
15	(B) in subsection $(b)(5)$ , by inserting "or
16	the unlawful distribution of xylazine for illicit
17	uses under section 424" after "schedule III".
18	(b) ILLICIT USE AND DISTRIBUTION.—Part D of the
19	Controlled Substances Act (21 U.S.C. 401 et seq.) is
20	amended by adding at the end the following:
21	"SEC. 424. ILLICIT USE AND DISTRIBUTION OF XYLAZINE.
22	"(a) Illicit Use.—It is unlawful for any person to
23	engage in any of the following illicit uses of xylazine:
24	"(1) Any use in the human species.
25	"(2) Any use that is not a licit use.

1	"(b) Licit Use.—Licit use of xylazine means—
2	"(1) any administration to nonhuman species—
3	"(A) of a drug containing xylazine that has
4	been approved by the Secretary of Health and
5	Human Services under section 512 of the Fed-
6	eral Food, Drug, and Cosmetic Act (21 U.S.C.
7	360b); or
8	"(B) that is permissible under section
9	512(a)(4) of the Federal Food, Drug, and Cos-
10	metic Act (21 U.S.C. 360b(a)(4));
11	"(2) the manufacturing, importation, or use of
12	xylazine as an active pharmaceutical ingredient for
13	manufacturing an animal drug approved under sec-
14	tion 512 of the Federal Food, Drug, and Cosmetic
15	Act (21 U.S.C. 360b) or issued an investigation use
16	exemption under subsection (j) of such section 512;
17	"(3) the manufacturing, importation, or use of
18	a xylazine bulk chemical for pharmaceutical
19	compounding by licensed pharmacists or veterinar-
20	ians; or
21	"(4) another use approved or permissible under
22	the Federal Food, Drug, and Cosmetic Act (21
23	U.S.C. 301 et seq.).".

1	SEC. 5. ARCOS TRACKING.
2	Section 307(i) of the Controlled Substances Act (21
3	U.S.C. 827) is amended—
4	(1) in the matter preceding paragraph (1)—
5	(A) by inserting "or xylazine" after
6	"gamma hydroxybutyric acid";
7	(B) by inserting "or 512" after "section
8	505"; and
9	(C) by inserting "respectively," after "the
10	Federal Food, Drug, and Cosmetic Act,"; and
11	(2) in paragraph (6), by inserting "or xylazine"
12	after "gamma hydroxybutyric acid".
13	SEC. 6. REPORT TO CONGRESS ON XYLAZINE.
14	(a) Initial Report.—Not later than 1 year after
15	the date of the enactment of this Act, the Attorney Gen-
16	eral, acting through the Administrator of the Drug En-
17	forcement Administration and in coordination with the
18	Commissioner of Food and Drugs, shall submit to Con-
19	gress a report on the prevalence of illicit use of xylazine
20	in the United States and the impacts of such use, includ-
21	ing—
22	(1) where the drug is being diverted;
23	(2) where the drug is originating;
24	(3) whether any analogues to such drug present
25	a substantial risk of abuse;

1	(4) whether and to what extent the illicit supply
2	of xylazine derives from the licit supply chain; and
3	(5) recommendations for Congress with respect
4	to whether xylazine should be transferred to another
5	schedule under part B of the Controlled Substances
6	Act (21 U.S.C. 811 et seq.).
7	(b) Additional Report.—Not later than 4 years
8	after the date of the enactment of this Act, the Attorney
9	General, acting through the Administrator of the Drug
10	Enforcement Administration and in coordination with the
11	Commissioner of Food and Drugs, shall submit to Con-
12	gress a report updating Congress on the prevalence of
13	xylazine trafficking, misuse, and proliferation in the
14	United States, including recommendations for Congress
15	with respect to whether xylazine should be transferred to
16	another schedule under part B of the Controlled Sub-
17	stances Act (21 U.S.C. 811 et seq.) or removed from
18	schedule III of such part.
19	(c) Definition.—In this section, the term "illicit
20	use" means any use described in section 424 of the Con-
21	trolled Substances Act, as added by section 3 of this Act.
22	SEC. 7. DECLARATION OF EMERGING THREAT.
23	Congress declares illicit xylazine use an emerging
24	drug threat, as defined in section 702 of the Office of Na-

- 1 tional Drug Control Policy Reauthorization Act of 1998
- 2 (21 U.S.C. 1701), in the United States.